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ADDITIONAL REPORT

OF THE

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES CONGRESS OF THE UNITED STATES

PURSUANT TO

SECTION 601 OF THE REVENUE ACT OF 1941

ON

FEDERAL PERSONNEL AND PAY

NOVEMBER AND OCTOBER 1960

Printed for the use of the Joint Committee on Reduction of Nonessential Federal Expenditures

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STATEMENT BY SENATOR HARRY F. BYRD (D. Va.), CHAIRMAN, JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES, in connection with the monthly report on federal personnel and pay for November 1960. For release in afternoon papers, Friday, December 30, 1960.

Executive agencies of the Federal Government reported civilian employment in the month of November totaling 2,360,631. This was a net increase of 97 as compared with employment reported in the preceding month of October.

Civilian employment reported by the executive agencies of the Federal Government, by months in fiscal year 1961, which began July 1, 1960, follows:

Month	Employment	Increase	Decrease
July 1960	2,382,549	--	125
August	2,384,933	2,384	--
September	2,364,636	--	20,297
October	2,360,534	--	4,102
November	2,360,631	97	--

Total federal employment in CIVILIAN AGENCIES for the month of November was 1,327,156, an increase of 1,806 as compared with October total of 1,325,350. Total civilian employment in the MILITARY AGENCIES in November was 1,033,475, a decrease of 1,709 as compared with 1,035,184 in October.

Civilian agencies reporting larger increases were Post Office Department with 5,060 and the Department of Health, Education and Welfare with 836. The larger decreases were reported by Agriculture Department with 3,412, Commerce Department with 726 and Interior Department with 627. The decreases in Agriculture and Interior were largely seasonal.

In the Department of Defense decreases in civilian employment were reported by the Department of the Army with 1,430, the Department of the Air Force with 184, and the Department of the Navy with 58.

ported by the Department of the Army with 1,430, the Department of the Air Force with 184, and the Department of the Navy with 58.

Inside the United States civilian employment increased 62 and outside the United States civilian employment increased 35. Industrial employment by federal agencies in November totaled 563,612, a decrease of 290.

These figures are from reports certified by the agencies as compiled by the Joint Committee on Reduction of Nonessential Federal Expenditures.

FOREIGN NATIONALS

The total of 2,360,631 civilian employees certified to the Committee by federal agencies in their regular monthly personnel reports includes some foreign nationals employed in U. S. Government activities abroad, but in addition to these there were 175,354 foreign nationals working for U. S. agencies overseas during November who were not counted in the usual personnel reports. The number in October was 175,402. A breakdown of this employment for November follows:

Country	Total	Army	Navy	Air Force	National Aeronautics and Space Adm.
Australia	1	--	--	--	1
Canada	30	--	--	30	--
Crete	46	--	--	46	--
England	3,305	--	14	3,291	--
France	22,499	17,972	4	4,523	--
Germany	81,070	67,996	56	13,018	--
Greece	273	--	--	273	--
Japan	58,142	20,384	15,636	22,122	--
Korea	6,186	6,186	--	--	--
Morocco	3,120	--	854	2,266	--
Netherlands	42	--	--	42	--
Norway	24	--	--	24	--
Saudi Arabia	1	--	--	1	--
Trinidad	615	--	615	--	--
TOTAL	175,354	112,538	17,179	45,636	1

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(Created pursuant to sec. 601 of the Revenue Act of 1941)

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FEDERAL PERSONNEL IN EXECUTIVE BRANCH, NOVEMBER 1960 AND OCTOBER 1960, AND PAY, OCTOBER 1960 AND SEPTEMBER 1960

NOTE WITH REFERENCE TO PERSONAL SERVICE EXPENDITURE FIGURES

It should be noted that the latest expenditure figures for personal services shown in table I of this report are for the month of October 1960 and that they are compared with personal service expenditure figures for the month of September 1960, whereas the latest employment figures covered in this report are for the month of November 1960 and are compared with the month of October 1960. This lag in personal service expenditure figures is necessary in order that actual expenditures may be reported;

(Figures in the following report are compiled from signed official personnel reports by the various agencies and departments of the Federal Government. Table I shows total personnel employed inside and outside the United States, and pay, by agency. Table II shows personnel employed inside the United States. Table III shows personnel employed outside the United States. Table IV gives by agency the industrial workers employed by the Federal Government. For purposes of comparison, figures for the previous month are shown in adjoining columns. Table V is a separate report on foreign nationals who are not counted in tables I, II, III, and IV.)

PERSONNEL AND PAY SUMMARY

(See table I, p. 2)

Information in monthly personnel reports for November 1960 submitted to the Joint Committee on Reduction of Nonessential Federal Expenditures is summarized as follows:

Total and major categories	Civilian personnel in executive branch			Payroll (in thousands) in executive branch		
	In November numbered—	In October numbered—	Increase (+) or decrease (−)	In October was—	In September was—	Increase (+) or decrease (−)
Total [1]	**2,360,631**	**2,360,534**	**+97**	**$1,091,954**	**$1,135,559**	**−$43,605**
Agencies exclusive of Department of Defense	1,327,156	1,325,350	+1,806	606,940	629,380	−22,440
Department of Defense	1,033,475	1,035,184	−1,709	485,014	506,179	−21,165
Inside the United States	2,200,548	2,200,486	+62			
Outside the United States	160,083	160,048	+35			
Industrial employment	563,612	563,902	−290			
Foreign nationals	**175,354**	**175,402**	**−48**	**23,038**	**23,484**	**−446**

[1] Exclusive of foreign nationals shown in the last line of this summary.

Table I, below, breaks down the above figures on employment and pay by agencies.

Table II, page 5, breaks down the above employment figures to show the number inside the United States by agencies.

Table III, page 7, breaks down the above employment figures to show the number outside the United States by agencies.

Table IV, page 8, breaks down the above employment figures to show the number in industrial-type activities by agencies.

Table V, page 9, shows foreign nationals by agencies not included in tables I, II, III, and IV.

TABLE I.—*Consolidated table of Federal personnel inside and outside the United States employed by the executive agencies during November 1960, and comparison with October 1960, and pay for October 1960, and comparison with September 1960*

Department or agency	Personnel				Pay (in thousands)			
	November	October	Increase	Decrease	October	September	Increase	Decrease
Executive departments (except Department of Defense):								
Agriculture	89,689	93,101		3,412	$41,587	$45,921		$4,334
Commerce [1]	31,763	32,489		726	16,254	16,789		535
Health, Education, and Welfare	63,654	62,818	836		30,056	[2] 31,204		1,148
Interior	51,557	52,184		627	26,693	29,136		2,443
Justice	30,932	30,891	41		18,123	19,002		879
Labor	7,063	7,140		77	3,875	4,189		314
Post Office	573,056	567,996	5,060		242,277	247,412		5,135
State [3]	38,070	37,940	130		18,308	17,124	$1,184	
Treasury	76,998	77,209		211	40,432	42,472		2,040
Executive Office of the President:								
White House Office	421	423		2	240	248		8
Bureau of the Budget	438	441		3	358	372		14
Council of Economic Advisers	31	31			24	28		4
Executive Mansion and Grounds	71	70	1		34	32	2	
National Security Council	64	64			48	50		2
Office of Civil and Defense Mobilization	1,805	1,807		2	1,182	1,252		70
President's Advisory Committee on Government Organization	2	2			1	4		3
President's Committee on Fund Raising Within the Federal Service	5	5			3	3		
Independent agencies:								
Advisory Commission on Intergovernmental Relations	12	11	1		8	6	2	
Alaska International Rail and Highway Commission	3	3			2	2		
American Battle Monuments Commission	445	451		6	79	81		2
Atomic Energy Commission	6,859	6,838	21		4,472	4,769		297
Board of Governors of the Federal Reserve System	599	603		4	357	373		16
Civil Aeronautics Board	757	755	2		501	523		22
Civil Service Commission	3,607	3,624		17	2,044	2,157		113
Civil War Centennial Commission	7	7			5	5		
Commission of Fine Arts	6	6			4	4		
Commission on Civil Rights	78	83		5	46	48		2
Development Loan Fund	147	146	1		100	99	1	

See footnotes at end of table, p. 4.

TABLE I.—*Consolidated table of Federal personnel inside and outside the United States employed by the executive agencies during November 1960, and comparison with October 1960, and pay for October 1960, and comparison with September 1960*—Continued

Department or agency	Personnel				Pay (in thousands)			
	November	October	Increase	Decrease	October	September	Increase	Decrease
Independent agencies—Continued								
Export-Import Bank of Washington	236	239		3	$157	$163		$6
Farm Credit Administration	242	243		1	157	166		9
Federal Aviation Agency	39,526	39,167	359		22,764	23,880		1,116
Federal Coal Mine Safety Board of Review	6	7		1	4	4		
Federal Communications Commission	1,359	1,358	1		832	855		23
Federal Deposit Insurance Corporation	1,240	1,247		7	698	783		85
Federal Home Loan Bank Board	1,048	1,040	8		636	619	$17	
Federal Mediation and Conciliation Service	341	342		1	271	291		20
Federal Power Commission	842	835	7		530	550		20
Federal Trade Commission	799	798	1		531	560		29
Foreign Claims Settlement Commission	48	48			35	36		1
General Accounting Office	4,918	4,929		11	2,820	2,977		157
General Services Administration [4]	29,132	29,079	53		12,494	13,075		581
Government Contract Committee	28	27	1		18	17	1	
Government Printing Office	6,557	6,542	15		3,142	3,306		164
Housing and Home Finance Agency	11,295	11,291	4		6,387	6,682		295
Indian Claims Commission	17	17			16	16		
Interstate Commerce Commission	2,370	2,369	1		1,443	1,505		62
National Aeronautics and Space Administration	15,929	15,776	153		10,268	10,741		473
National Capital Housing Authority	339	338	1		138	144		6
National Capital Planning Commission	45	44	1		30	32		2
National Capital Transportation Agency	13	6	7		2	1	1	
National Gallery of Art	319	320		1	127	132		5
National Labor Relations Board	1,766	1,750	16		1,084	1,125		41
National Mediation Board	122	117	5		85	88		3
National Science Foundation	659	703		44	388	390		2
Outdoor Recreation Resources Review Commission	41	41			25	27		2
Panama Canal	14,320	14,203	117		6,634	4,471	2,163	
Railroad Retirement Board	2,207	2,201	6		1,100	1,206		106
Renegotiation Board	281	279	2		210	220		10
St. Lawrence Seaway Development Corporation	161	166		5	97	94	3	
Securities and Exchange Commission	1,016	1,011	5		627	648		21
Selective Service System	6,423	6,330	93		1,874	2,037		163
Small Business Administration	2,312	2,303	9		1,359	1,395		36
Smithsonian Institution	1,114	1,114			503	537		34

See footnotes at end of table, p. 4.

TABLE I.—*Consolidated table of Federal personnel inside and outside the United States employed by the executive agencies during November 1960, and comparison with October 1960, and pay for October 1960, and comparison with September 1960*—Continued

Department or agency	Personnel				Pay (in thousands)			
	November	October	Increase	Decrease	October	September	Increase	Decrease
Independent agencies—Continued								
Soldiers' Home	1,022	1,025		3	$320	$338		$18
South Carolina, Georgia, Alabama, and Florida Water Study Commission	48	48			34	36		2
Subversive Activities Control Board	27	27			22	22		
Tariff Commission	266	265	1		175	184		9
Tax Court of the United States	151	152		1	109	112		3
Tennessee Valley Authority	15,249	15,308		59	8,192	8,686		494
Texas Water Study Commission	50	50			32	34		2
U.S. Information Agency	10,841	10,857		16	4,076	4,289		213
Veterans' Administration	173,701	173,585	116		69,268	73,471		4,203
Virgin Islands Corporation	591	615		24	113	130		17
Total, excluding Department of Defense	**1,327,156**	**1,325,350**	**7,075**	**5,269**	**606,940**	**629,380**	**$3,374**	**25,814**
Net change, excluding Department of Defense			**1,806**				**22,440**	
Department of Defense:								
Office of the Secretary of Defense	[5] 1,836	1,873		37	1,322	1,369		47
Department of the Army	381,984	383,414		1,430	175,751	184,316		8,565
Department of the Navy	[5] 343,407	343,465		58	167,785	175,116		7,331
Department of the Air Force	306,248	306,432		184	140,156	145,378		5,222
Total, Department of Defense	**1,033,475**	**1,035,184**		**1,709**	**485,014**	**506,179**		**21,165**
Net decrease, Department of Defense			**1,709**				**21,165**	
Grand total, including Department of Defense [6]	**2,360,631**	**2,360,534**	**7,075**	**6,978**	**1,091,954**	**1,135,559**	**3,374**	**46,979**
Net change, including Department of Defense			**97**				**43,605**	

[1] November figure includes 224 seamen on the rolls of the Maritime Administration and their pay.

[2] Revised on basis of later information.

[3] November figure includes 14,497 employees of the International Cooperation Administration, as compared with 14,465 in October and their pay. These ICA figures include employees who are paid from foreign currencies deposited by foreign governments in a trust fund for this purpose. The November figure includes 3,892 of these trust fund employees and the October figure includes 3,892.

[4] Includes one employee of the Federal Facilities Corporation.

[5] Subject to revision.

[6] Exclusive of personnel and pay of the Central Intelligence Agency and the National Security Agency.

TABLE II.—*Federal personnel inside the United States employed by the executive agencies during November 1960, and comparison with October 1960*

Department or agency	November	October	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	88,675	92,089		3,414
Commerce [1]	31,170	31,874		704
Health, Education, and Welfare	63,207	62,367	840	
Interior	51,101	51,730		629
Justice	30,607	30,573	34	
Labor	6,975	7,037		62
Post Office	571,805	566,745	5.060	
State [2]	9,193	9,131	62	
Treasury	76,432	76,643		211
Executive Office of the President:				
White House Office	421	423		2
Bureau of the Budget	438	441		3
Council of Economic Advisers	31	31		
Executive Mansion and Grounds	71	70	1	
National Security Council	64	64		
Office of Civil and Defense Mobilization	1,805	1,807		2
President's Advisory Committee on Government Organization	2	2		
President's Committee on Fund Raising Within the Federal Service	5	5		
Independent agencies:				
Advisory Commission on Intergovernmental Relations	12	11	1	
Alaska International Rail and Highway Commission	3	3		
American Battle Monuments Commission	12	12		
Atomic Energy Commission	6,819	6,799	20	
Board of Governors of the Federal Reserve System	599	603		4
Civil Aeronautics Board	757	755	2	
Civil Service Commission	3,604	3,621		17
Civil War Centennial Commission	7	7		
Commission of Fine Arts	6	6		
Commission on Civil Rights	78	83		5
Development Loan Fund	147	146	1	
Export-Import Bank of Washington	236	239		3
Farm Credit Administration	242	243		1
Federal Aviation Agency	38,627	38,276	351	
Federal Coal Mine Safety Board of Review	6	7		1
Federal Communications Commission	1,357	1,356	1	
Federal Deposit Insurance Corporation	1,238	1,245		7
Federal Home Loan Bank Board	1,048	1,040	8	
Federal Mediation and Conciliation Service	341	342		1
Federal Power Commission	842	835	7	
Federal Trade Commission	799	798	1	
Foreign Claims Settlement Commission	48	48		
General Accounting Office	4,844	4,856		12
General Services Administration [3]	29,130	29,077	53	
Government Contract Committee	28	27	1	
Government Printing Office	6,557	6,542	15	
Housing and Home Finance Agency	11,150	11,145	5	
Indian Claims Commission	17	17		
Interstate Commerce Commission	2,370	2,369	1	
National Aeronautics and Space Administration	15,924	15,772	152	
National Capital Housing Authority	339	338	1	
National Capital Planning Commission	45	44	1	
National Capital Transportation Agency	13	6	7	
National Gallery of Art	319	320		1
National Labor Relations Board	1,738	1,723	15	
National Mediation Board	122	117	5	
National Science Foundation	656	700		44
Outdoor Recreation Resources Review Commission	41	41		

See footnotes at end of table, p. 6.

TABLE II.—*Federal personnel inside the United States employed by the executive agencies during November 1960, and comparison with October 1960*—Continued

Department or agency	November	October	Increase	Decrease
Independent agencies—Continued				
Panama Canal	402	393	9	
Railroad Retirement Board	2,207	2,201	6	
Renegotiation Board	281	279	2	
St. Lawrence Seaway Development Corporation	161	166		5
Securities and Exchange Commission	1,016	1,011	5	
Selective Service System	6,270	6,178	92	
Small Business Administration	2,286	2,277	9	
Smithsonian Institution	1,104	1,104		
Soldiers' Home	1,022	1,025		3
South Carolina, Georgia, Alabama, and Florida Water Study Commission	48	48		
Subversive Activities Control Board	27	27		
Tariff Commission	266	265	1	
Tax Court of the United States	151	152		1
Tennessee Valley Authority	15,247	15,306		59
Texas Water Study Commission	50	50		
U.S. Information Agency	2,779	2,781		2
Veterans' Administration	172,615	172,494	121	
Total, excluding Department of Defense	**1,268,055**	**1,266,358**	**6,890**	**5,193**
Net increase, excluding Department of Defense			**1,697**	
Department of Defense:				
Office of the Secretary of Defense	[4] 1,796	1,832		36
Department of the Army	331,478	332,840		1,362
Department of the Navy	[4] 321,281	321,346		65
Department of the Air Force	277,938	278,110		172
Total, Department of Defense	**932,493**	**934,128**		**1,635**
Net decrease, Department of Defense			**1,635**	
Grand total, including Department of Defense	**2,200,548**	**2,200,486**	**6,890**	**6,828**
Net increase, including Department of Defense			**62**	

[1] November figure includes 224 seamen on the rolls of the Maritime Administration.

[2] November figure includes 1,946 employees of the International Cooperation Administration as compared with 1,917 in October.

[3] Includes 1 employee of the Federal Facilities Corporation.

[4] Subject to revision.

TABLE III.—*Federal personnel outside the United States employed by the executive agencies during November 1960, and comparison with October 1960*

Department or agency	November	October	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	1,014	1,012	2	
Commerce	593	615		22
Health, Education, and Welfare	447	451		4
Interior	456	454	2	
Justice	325	318	7	
Labor	88	103		15
Post Office	1,251	1,251		
State[1]	28,877	28,809	68	
Treasury	566	566		
Independent agencies:				
American Battle Monuments Commission	433	439		6
Atomic Energy Commission	40	39	1	
Civil Service Commission	3	3		
Federal Aviation Agency	899	891	8	
Federal Communications Commission	2	2		
Federal Deposit Insurance Corporation	2	2		
General Accounting Office	74	73	1	
General Services Administration	2	2		
Housing and Home Finance Agency	145	146		1
National Aeronautics and Space Administration	5	4	1	
National Labor Relations Board	28	27	1	
National Science Foundation	3	3		
Panama Canal	13,918	13,810	108	
Selective Service System	153	152	1	
Small Business Administration	26	26		
Smithsonian Institution	10	10		
Tennessee Valley Authority	2	2		
U.S. Information Agency	8,062	8,076		14
Veterans' Administration	1,086	1,091		5
Virgin Islands Corporation	591	615		24
Total, excluding Department of Defense	**59,101**	**58,992**	**200**	**91**
Net increase, excluding Department of Defense			**109**	
Department of Defense:				
Office of the Secretary of Defense	40	41		1
Department of the Army	50,506	50,574		68
Department of the Navy	22,126	22,119	7	
Department of the Air Force	28,310	28,322		12
Total, Department of Defense	**100,982**	**101,056**	**7**	**81**
Net decrease, Department of Defense			**74**	
Grand total, including Department of Defense	**160,083**	**160,048**	**207**	**172**
Net increase, including Department of Defense			**35**	

[1] November figure includes 12,551 employees of the International Cooperation Administration as compared with 12,548 in October. These ICA figures include employees who are paid from foreign currencies deposited by foreign governments in a trust fund for this purpose. The November figure includes 3,892 of these trust fund employees and the October figure includes 3,892.

TABLE IV.—*Industrial employees of the Federal Government inside and outside the United States employed by the executive agencies during November 1960, and comparison with October 1960*

Department or agency	November	October	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	3,407	3,399	8	
Commerce	5,671	5,461	210	
Interior	7,774	7,770	4	
Post Office [1]	234	233	1	
Treasury	5,122	5,139		17
Independent agencies:				
Atomic Energy Commission	226	227		1
Federal Aviation Agency	1,684	1,562	122	
General Services Administration	1,347	1,312	35	
Government Printing Office	6,557	6,542	15	
National Aeronautics and Space Administration	15,929	15,776	153	
Panama Canal	7,358	7,258	100	
St. Lawrence Seaway Development Corporation [2]	129	129		
Tennessee Valley Authority	12,447	12,513		66
Virgin Islands Corporation	591	615		24
Total, excluding Department of Defense	**68,476**	**67,936**	**648**	**108**
Net increase, excluding Department of Defense			**540**	
Department of Defense:				
Department of the Army:				
Inside the United States	[3] 136,150	[4] 136,693		543
Outside the United States	[3] 4,475	[4] 4,494		19
Department of the Navy:				
Inside the United States	199,493	199,818		325
Outside the United States	487	491		4
Department of the Air Force:				
Inside the United States	152,805	152,776	29	
Outside the United States	1,726	1,694	32	
Total, Department of Defense	**495,136**	**495,966**	**61**	**891**
Net decrease, Department of Defense			**830**	
Grand total, including Department of Defense	**563,612**	**563,902**	**709**	**999**
Net decrease, including Department of Defense			**290**	

[1] October totals adjusted to include industrial employment for this Department. Industrial employment in July was 244, August 243, and September 240; these figures were omitted in previous reports.

[2] October totals adjusted to include industrial employment for this agency. Industrial employment in July was 127, August 131 and September 131; these figures were omitted in previous reports.

[3] Subject to revision.

[4] Revised on basis of later information;

TABLE V.—*Foreign nationals working under United States agencies overseas, excluded from tables I through IV of this report, whose services are provided by contractual agreement between the United States and foreign governments, or because of the nature of their work or the source of funds from which they are paid, as of November 1960 and comparison with October 1960*

Country	Total		Army		Navy		Air Force		National Aeronautics and Space Administration	
	November	October	November	October	November	October	November	October	November	October
Australia	1	1							1	1
Canada	30						30			
Crete	46	46					46	46		
England	3,305	3,259			14		3,291	3,259		
France	22,499	22,203	17,972	17,964	4	4	4,523	4,235		
Germany	81,070	80,838	67,996	67,747	56	56	13,018	13,035		
Greece	273	268					273	268		
Japan	58,142	58,708	20,384	20,515	15,636	15,653	22,122	22,540		
Korea	6,186	6,233	6,186	6,233						
Morocco	3,120	3,168			854	838	2,266	2,330		
Netherlands	42	40					42	40		
Norway	24	22					24	22		
Saudi Arabia	1	2					1	2		
Trinidad	615	614			615	614				
Total	**175,354**	**175,402**	**112,538**	**112,459**	**17,179**	**17,165**	**45,636**	**45,777**	**1**	**1**

FOREIGN NATIONALS

Table 5 segregates and accounts for certain categories of personal services rendered to the U.S. Government overseas, which cannot be regarded as ordinary direct employment.

This personal service is rendered to U.S. agencies overseas under agreements with the foreign governments. In most cases the employment is indirect. The foreign governments hire the employees. The U.S. military agencies in most cases administer or direct the activity.

Personnel hired and used under such circumstances cannot be properly considered in the same category as regular employment, but they are used and should be counted for what they are.

For this reason the Joint Committee on Reduction of Nonessential Federal Expenditures counts employees of this type along with, but separate from, regular U.S. employment overseas.

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